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Pan-European Water Use Efficiency and Sustainability Evaluation Based on Stochastic Meta-frontier Analysis

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ABSTRACT

In 2007, the European Union (EU) intended to become a water-efficient community. Yet, despite the EU's commitment to the United Nations (UN) sustainable development goals (SDGs), relevant insights based on scientific research are still sparse. This study presents a pan-European water use performance evaluation, considering differences in production technologies and potential efficiency determinants. The empirical results are obtained by analysing country-level panel data from 2011 to 2020. Our paper provides more instructive and encompassing findings to inform holistic policy formulation and management practices than prior studies that have typically relied on partial-factor indicators with limited explanatory power. We find that European countries are subject to technological and efficiency heterogeneity, and our production function and inefficiency equation estimations attest to the existence of divergent cause-effect relationships, calling for decentralised, customised solutions. Arguably, our comparative benchmarking analysis constitutes the first comprehensive cross-country investigation for Europe of its kind, underscoring the importance of impactful science in fostering the preservation of high civilisation in line with the theme of this special issue.

Keywords: Europe, performance determinants, stochastic meta-frontier analysis, sustainability, water use efficiency

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INTRODUCTION

Water is both an irreplaceable natural and strategic economic resource (Zheng et al., 2018), indispensable for life on Earth and crucial to socio-economic progress (Luo et al., 2018; Yang et al., 2021). Moreover, by ensuring that this vital resource remains available for current and future generations,

efficient water utilisation is of fundamental importance for the stability and growth of societies. Notably, efficient water use coincides with the overall pursuit of resource sustainability and sustainable development (Bronner et al., 2022; Lombardi et al., 2019; Walker et al., 2019). Thus, we advocate that a thorough understanding of water use efficiency is integral to preserving and advancing human civilisation.

As water quality and availability are considered major concerns in the European Union (EU), the community proposed a set of measures in 2007 to move towards a water-efficient and water-saving economy (European Commission, 2020, 2021). Furthermore, the European Innovation Partnership (EIP) on water was launched in 2012 to "build an economy that is cleaner, greener, and more efficient" (European Commission, 2015). In addition, the EU has embraced the United Nations (UN) sustainable development goals (SDGs) to synchronise corresponding efforts across its member states (Adler, 2011).

In light of the above, we aim to evaluate water use efficiency in a pan-European context to gain insights for corresponding policy formulation and management practices. Our research is motivated by several critical gaps in the relevant literature. Existing research has overlooked regional heterogeneity due to technological differences across Europe. Hence, we apply a meta-frontier framework to account for variations in production technologies. Furthermore, we extend beyond traditional indicators to assess total-factor efficiency,

allowing for more encompassing and instructive findings than prior studies that have typically relied on partial-factor measures with limited explanatory power. Additionally, we incorporate neglected aspects such as water quality and the type of resource usage in our analysis.

For our investigation, we employ stochastic frontier analysis (SFA). Originally developed by Aigner et al. (1977), SFA reflects the actual production technology, providing a more accurate depiction of the relevant underlying economic process (Bogetoft & Otto, 2011; Madaleno & Moutinho, 2023) than non-parametric benchmarking methods, particularly data envelopment analysis (DEA). Moreover, whereas DEA is not entirely compatible with statistical analysis because of its deterministic nature, SFA separates inefficiencies from random errors and supports the simultaneous assessment of contextual factors, enabling a more nuanced performance evaluation (Kumbhakar et al., 2021; Madaleno & Moutinho, 2023).

The key significance of our study in this special issue is rooted in the role water plays as a foundational element of humanity. Efficient water utilisation is deeply intertwined with the continuity of advanced civilisation by bolstering natural habitat preservation and human population well-being (Hatfield & Dold, 2019; United Nations, 2021b). In this sense, we seek to make an impactful scientific contribution to help pave the way for a prosperous future. Our paper offers a fresh perspective by focusing on Europe, as opposed to the

commonly studied case of China. To our knowledge, the present work is the first comprehensive transnational study on Europe in this field. The units of analysis are countries and regions based on country clusters.

LITERATURE REVIEW

Although cross-national comparisons play a crucial role in understanding sustainability comprehensively, allowing countries to learn from one another, previous research has paid little attention to the issue of regional heterogeneity (Zheng et al., 2018). In particular, the misconception that different production systems use the same underlying technology has been a common feature in previous SFA applications (Alem, 2021). Countries should be classified according to different production frontiers to facilitate policymaking that caters to their respective circumstances (Ganhadeiro et al., 2018; Sarkhosh-Sara et al., 2020; Yu et al., 2018). To this effect, a meta-frontier approach (Battese et al., 2004; Battese & Rao, 2002; O'Donnell et al., 2008) enables the computation of comparable efficiencies for production subject to distinct technologies (Alem, 2021).

Meanwhile, water efficiency can be defined as the economic value of production per unit of water usage (Wudil et al., 2023), and it is often assessed as such, notwithstanding that corresponding partialfactor metrics consider water as a single input, neglecting other inputs (Zheng et al., 2018). In practice, water is one of several key inputs in the production process (Yang

et al., 2021). Hu et al. (2006) constructed an index of total-factor water efficiency, and in the ensuing literature, which mostly concerns China, water utilisation efficiency has typically been measured based on a classical production function approach (Ding et al., 2019; Luo et al., 2018; Wang et al., 2018; Zheng et al., 2018).

According to the European Commission (2020), freshwater abstraction varies among EU member states due to country size, available resources, abstraction practices, climate, and economic structure. Indeed, various exogenous factors can affect water use efficiency (Deng et al., 2016; Luo et al., 2018), including socio-economic ones (Ma et al., 2017). Scholars have considered a range of potential determinants, such as living standards, urbanisation, industrial agglomeration, resource endowment, or environmental regulation.

In particular, water resource efficiency can be influenced by differences in living standards between countries that arise from varying levels of economic development (Yu et al., 2018; Zheng et al., 2018). Previous work showed a positive effect of per capita gross domestic product (GDP) on water utilisation efficiency in Chinese provinces (Bao & Chen, 2017), but other researchers discerned no clear link (Ding et al., 2019).

As symbols of modern civilisation, cities often have advanced water supply and sewage treatment facilities, contributing to improved water use efficiency (Bao & Fang, 2010; Ma et al., 2016). While urbanisation can have a positive impact (Bao & Chen, 2017; Zheng et al., 2018), it may also disturb

the hydrologic balance (Mays, 2013), with population growth and concentration posing concerns about the sustainable use of natural resources (Sarkhosh-Sara et al., 2020). In addition, inappropriate scaling in management and production during urbanisation can impede efficiency enhancements (Ding et al., 2019).

Furthermore, the volume of water abstraction per inhabitant is affected by the prevalence of water-intensive economic activities such as farming and electricity generation (European Commission, 2020). Given that the agricultural and industrial sectors are major water consumers, efficiency improvements could be achieved by refining crop irrigation methods and optimising industrial water usage (Bai et al., 2017). More generally, water use efficiency can be linked to economic structure (Li & Ma, 2015; Su et al., 2012), where it has been shown that industrialisation exerts both a positive (Zheng et al., 2018) and a negative (Wang et al., 2018) effect.

Resource endowment potentially constitutes another influential factor (O'Donnell et al., 2008), with per capita freshwater resources as a sustainability indicator (European Commission, 2020). On the one hand, when water resources are plentiful, outdated production technology and inadequate water resource management may be more prevalent, evidencing the existence of a 'resource curse' (Ding et al., 2018; Zheng et al., 2018). However, other findings suggest no such relationship (Ding et al., 2019).

Moreover, governmental intervention can affect resource usage, for example,

by imposing environmental regulations to steer consumption behaviour, stimulate technological innovations targeting recycling and reuse practices, or promote investment in infrastructure upgrades (Ganhadeiro et al., 2018; Zhang et al., 2017). While some research indicates that corresponding policies influence water use efficiency positively (Ding et al., 2019; Zheng et al., 2018), other results suggest little impact (Wang et al., 2018).

Prior results are inconclusive, and in shedding additional light on these issues, we focus on Europe rather than the usual case of China to bring a new perspective to the literature.

METHODS

General Setup

To reflect varying production technologies, we use cluster analysis to create three groups of European countries. Our technologyrelated segmentation criteria comprise the Competitive Industrial Performance (CIP) index, resource productivity, energy productivity, and the share of renewable energy in total energy.

Constructing separate production frontiers allows us to assess countries against the best practices in a particular cluster (Jiang et al., 2020). Furthermore, the meta-frontier can be seen as an umbrella encompassing all possible frontiers that may emerge due to differences between countries (Molinos-Senante & Sala-Garrido, 2016). The meta-frontier curve envelopes the cluster frontiers in a basic output-oriented framework, as illustrated in Figure 1.

Figure 1. Meta-frontier and cluster frontiers *Source:* Authors᾽ work

The discrepancy between each cluster frontier and the meta-frontier can be quantified by employing technology gap ratios (TGRs) that span from 0 to 1 (Jiang et al., 2020). The TGRs provide a measure for the proximity of each cluster frontier, and thus each country, to the meta-frontier (Molinos-Senante & Sala-Garrido, 2016).

Meta-frontier Model

Consider a production process in which each country employs capital stock *K*, labour force *L* and water resource *W* as inputs to produce output *Y*, which also affects water quality *Q* as an additional production outcome. Conceptually, the production technology can be defined as:

$$
P = \{(K, L, W, Y, Q): (K, L, W) \text{ can produce } (Y, Q)\}
$$
\n[1]

Suppose there are *G* different groups of countries in each region and classified according to their technology level. The group-specific production technologies can be described as:

$$
Pg = \{(K, L, W, Y, Q): (L, K, W) \text{ can}
$$

produce $(Y, Q)\},$
 $g = 1, ..., G.$ [2]

Similar to the definitions suggested by Zhou et al. (2012) and Wu et al. (2012) in their energy-related studies, we stipulate the following Shephard sub-vector input distance function for water use (hereafter named Shephard water distance function):

$$
D_w(K, L, W, Y, Q) = \sup \{ \theta: (K, L, W) \in P \}
$$
\n
$$
W/\theta. Y, Q) \in P \}
$$
\n
$$
[3]
$$

Equation [3] quantifies the maximum potential reduction in *W*. Consequently, *W*/ $D_w(K, L, W, Y, Q)$ represents the hypothetical water usage.

With respect to group technologies, given capital *K*, labour *L*, and outcomes *Y* and *Q*, the water input requirement set for group *ɡ* is defined as:

$$
WI^g = \{W: (\overline{K}, \overline{L}, W, \overline{Y}, \overline{Q}) \in P^g\}.
$$

Referring to Lin and Du (2013) and Zhou et al. (2012), we define the Shephard water distance function for the group technologies as:

$$
D_W^g(K, L, W, Y, Q) =
$$

sup{ θ : (K, L, W/ θ , Y, Q) $\in P^g$ }, [4]
 $g = 1, ..., G$.

This way, countries adjust their water input to move towards the frontier (Lin & Du, 2013).

The term $W/D_w^g(K, L, W, Y, Q)$ is a theoretical measure of water use based on best practices within a particular group. It represents a country's potential water usage, assuming it utilises the best technology available within its group. The set $\{W/D_w^g(\overline{K}, \overline{L}, W, \overline{Y}, \overline{Q})\}$ represents the lower boundary of the water input set *WI^ɡ* and is referred to as group *ɡ*′s water input frontier.

Total-factor water efficiency *WE*, which is the ratio of optimal-to-actual water use (Hu et al., 2006), can be computed as follows:

$$
WE = \frac{W/D_W (K'L'W'Y'Q)}{W} = \frac{1}{D_W (K'L'W'Y'Q)}
$$
 [5]

WE is the reciprocal of the Shephard water distance function. It ranges from 0 to 1, where a score of 1 indicates full efficiency.

Accordingly, concerning the groupspecific frontiers, *WE* is defined as:

$$
WE^{g} = 1/D_{W}^{g}(K^{j} L^{j} W^{j} Y^{j} Q), g = 1, ..., G.
$$
 [6]

Further, we assume that the groupspecific production technologies belong to a wider technology set *P**. Hence, the production technology of Europe can be defined as follows:

 $P^* = \{P^1 \cup P^2 \cup \dots \cup P^G\}$ [7]

 $P^* = \{(K, L, W, Y, Q): (K, L, W)$ can produce (Y, Q) } [8]

In this context, the water input requirement set for the common technology can be expressed as $WI^* = \{W: (\overline{K}, \overline{L}, W, \overline{Y}, \overline{Q}) \in P^*\}.$ The lower boundary of this set relates to the meta-frontier.

With respect to the wider technology, the Shephard water distance function is stated as follows:

$$
D_W^*(K' \cdot L' W \cdot Y \cdot Q)
$$

= sup{ θ : $(K' \cdot L' W / \theta \cdot Y \cdot Q) \in P^*$ } [9]

And, regarding the meta-frontier, totalfactor water efficiency is:

$$
WE^* = 1/D_W^* (K \cdot L \cdot W \cdot Y \cdot Q) \qquad [10]
$$

Meanwhile, Equation (7) implies that the meta-frontier envelopes the group frontiers. It can be expressed as follows:

$$
D_W^*(K, L, W, Y, Q) \ge D_W^g(K, L, W, Y, Q)
$$

\n
$$
\Rightarrow WE^* \le WE^g
$$
\n[11]

Moreover, the technology gap ratio *TGR*, which measures how close group *ɡ*′s frontier is to the meta-frontier, can be defined as:

$$
TGR^{g}(K^{'} L^{'} W^{'} Y^{'} Q) = \frac{W/D_{W}^{*}(K^{'} L^{'} W^{'} Y^{'} Q)}{W/D_{W}^{g}(K^{'} L^{'} W^{'} Y^{'} Q)} = \frac{WE^{*}}{WE^{g}}
$$
 [12]

Based on Equation (12), the following relationship can be established (also see Figure 2):

$$
WE^* = WE^g \times TGR^g \tag{13}
$$

Next, in accordance with existing literature (Du & Lin, 2017; Zheng et al., 2018), we adopt a translog function to specify the Shephard water distance function for country *i* and period *t*, as follows (Equation 14):

where the random variable v_i^t (which accounts for statistical noise) follows the standard normal distribution, and each *β* is a parameter to be estimated.

Observing that the Shephard water distance function is linearly homogenous in water input (Färe & Primont, 1995), we can write (Equation 15):

Figure 2. Total-factor water efficiency and technology gap ratio

Note: The curve represents the production isoquant for variables *W* and *Y* when *L* and *K* are fixed. In relation to its group's frontier, country *A*'s water efficiency equals the ratio *BD*/*AD*. With respect to the metafrontier, it is equal to the ratio *CD*/*AD*. Country *A*'s *TGR* is, therefore, the ratio *CD*/*BD*.

Source: Authors᾽ work

$$
\ln D_W^t(K_i^t, L_i^t, W_i^t, V_i^t, Q_i^t)
$$
\n
$$
= \beta_0 + \beta_K \ln K_i^t + \beta_L \ln L_i^t + \beta_W \ln W_i^t
$$
\n
$$
+ \beta_Y \ln Y_i^t + \beta_Q \ln Q_i^t + \beta_{KK} (\ln K_i^t)^2
$$
\n
$$
+ \beta_{LL} (\ln L_i^t)^2 + \beta_{WW} (\ln W_i^t)^2 + \beta_{YY} (\ln Y_i^t)^2
$$
\n
$$
+ \beta_{QQ} (\ln Q_i^t)^2 + \beta_{KL} \ln K_i^t \ln L_i^t
$$
\n
$$
+ \beta_{KW} \ln K_i^t \ln W_i^t + \beta_{KY} \ln K_i^t \ln Y_i^t
$$
\n
$$
+ \beta_{KQ} \ln K_i^t \ln Q_i^t + \beta_{LW} \ln L_i^t \ln W_i^t
$$
\n
$$
+ \beta_{LY} \ln L_i^t \ln Y_i^t + \beta_{LQ} \ln L_i^t \ln Q_i^t
$$
\n
$$
+ \beta_{WY} \ln W_i^t \ln Y_i^t + \beta_{WQ} \ln W_i^t \ln Q_i^t
$$
\n
$$
+ \beta_{YQ} \ln Y_i^t \ln Q_i^t + \beta_{Wt} \ln W_i^t + \beta_{Kt} t^2 + \beta_{Kt} t \ln K_i^t
$$
\n
$$
+ \beta_{Lt} t \ln L_i^t + \beta_{WL} t \ln W_i^t + \beta_{Yt} t \ln Y_i^t
$$
\n
$$
+ \beta_{QL} t \ln Q_i^t + v_i^t
$$

$$
D_W^t(K_i^t, L_i^t, W_i^t, Y_i^t, Q_i^t)
$$

= $W_i^t \times D_W^t(K_i^t, L_i^t, 1, Y_i^t, Q_i^t)$ [15]

Then, Equation (14) can be transformed to read:

$$
\ln W_{i}^{t} = \ln(1/W_{i}^{t})
$$

\n
$$
= \beta_{0} + \beta_{K} \ln K_{i}^{t} + \beta_{L} \ln L_{i}^{t} + \beta_{Y} \ln Y_{i}^{t} + \beta_{Q} \ln Q_{i}^{t}
$$

\n
$$
+ \beta_{KK} (\ln K_{i}^{t})^{2} + \beta_{LL} (\ln L_{i}^{t})^{2} + \beta_{YY} (\ln Y_{i}^{t})^{2}
$$

\n
$$
+ \beta_{QQ} (\ln Q_{i}^{t})^{2} + \beta_{KL} \ln K_{i}^{t} \ln L_{i}^{t} + \beta_{KY} \ln K_{i}^{t} \ln Y_{i}^{t}
$$

\n
$$
+ \beta_{KQ} \ln K_{i}^{t} \ln Q_{i}^{t} + \beta_{LY} \ln L_{i}^{t} \ln Y_{i}^{t}
$$

\n
$$
+ \beta_{LQ} \ln L_{i}^{t} \ln Q_{i}^{t}
$$

\n
$$
+ \beta_{YQ} \ln Y_{i}^{t} \ln Q_{i}^{t} + \beta_{t} t + \beta_{tt} t^{2} + \beta_{Kt} \ln K_{i}^{t}
$$

\n
$$
+ \beta_{Lt} \ln L_{i}^{t} + \beta_{Yt} t \ln Y_{i}^{t} + \beta_{Qt} t \ln Q_{i}^{t} + v_{i}^{t} - u_{i}^{t}
$$

\n[16]

where $u_i^t \equiv \ln D_W^t(K_i^t, L_i^t, W_i^t, Y_i^t, Q_i^t)$ is a non-negative variable representing water inefficiency. Following the estimation of the parameters in Equation [16], water efficiency can be computed in the following way: $WE_i = \exp(-\hat{u}_i)$.

Moreover, in line with a model specification proposed by Battese and Coelli (1995) that allows for the estimation of a stochastic frontier with an error term that is associated with external variables, assuming $N(\mu_i^t, \sigma_u^2)$, the water efficiency determinants are incorporated in the following inefficiency equation:

$$
\mu_i^t = \delta_0 + \sum_p z_{ip}^t \delta_p \tag{17}
$$

where z_{in}^t refers to the determinants, and each δ is a parameter to be estimated. It should be noted that all parameters in Equations (16) and (17) are computed simultaneously.

The corresponding group-specific and meta-frontier formulations can be derived analogously (Lin & Du, 2013; Zhou et al., 2012). Based on Battese et al. (2004)

[14]

and O'Donnell et al. (2008), the following condition (broadly stated in line with the above notation) must be met to ensure that the meta-frontier indeed envelopes the group frontiers: $-\ln W_{it}^* \geq -\ln \hat{W}_{it}^g$. The parameters of the meta-frontier can be calculated through optimisation (Battese et al., 2004; O'Donnell et al., 2008), as follows: $Min \left| \ln \hat{W}_{it}^{g} - \ln W_{it}^{*} \right|$ s.t. $-\ln W_{it}^* \ge -\ln \widehat{W}_{it}^g$. Subsequently, the *TGR*s can be obtained through $TGR_{it} = \widehat{W}_{it}^*/\widehat{W}_{it}^g$. In the final step, the total-factor water efficiency scores related to the meta-frontier can be computed using the following formula: $WE_{it}^* = WE_{it}^g \times TGR_{it}$.

Sample and Data

Our sample consists of 29 European countries, comprising the 27 EU members: Austria (AUT), Belgium (BEL), Bulgaria (BGR), Croatia (HRV), Cyprus (CYP), Czechia (CZE), Denmark (DNK), Estonia (EST), Finland (FIN), France (FRA), Germany (DEU), Greece (GRC), Hungary (HUN), Ireland (IRL), Italy (ITA), Latvia

(LVA), Lithuania (LTU), Luxembourg (LUX), Malta (MLT), the Netherlands (NLD), Poland (POL), Portugal (PRT), Romania (ROU), Slovakia (SVK), Slovenia (SVN), Spain (ESP), and Sweden (SWE), as well as the two non-EU members Switzerland (CHE) and the United Kingdom (GBR). The study timeframe covers ten years, from 2011 to 2020. The dataset is based on publicly available data collected and retrieved through database extraction from various sources (see Table 1).

The factors of production considered are labour, capital, and water, while the economic output and environmental outcome variables are total production and water quality, respectively. In addition, the potential determinants of water use efficiency investigated include living standards, urbanisation, economic structure, resource endowment, resource use, and environmental conservation regulation.

A summary of our complete panel dataset is presented in Table 1.

Table 1

Pan-European Water Use Efficiency and Sustainability Evaluation Based on Stochastic Meta-frontier Analysis

Data sources: AQUASTAT, Eurostat, Statistical Review of World Energy of the Energy Institute (EI), Swiss Federal Statistical Office (SFSO), UN Industrial Development Organization (UNIDO), UN Population Division, US Energy Information Administration (EIA), World Database on Protected Areas (WDPA).

Our analysis was conducted using software R.

RESULTS AND ANALYSIS

Factor Analysis

As advocated in the literature (Deng et al., 2016; Ganhadeiro et al., 2018), we

Table 2 *Correlation matrix for segmentation criteria*

perform a factor analysis to avoid potential multicollinearity among certain cluster criteria (Table 2), namely, the Competitive Industrial Performance (CIP) index, resource productivity (RP), and energy productivity (EP), while also reducing dimensionality (Figure 3).

Source: Authors᾽ work

Parallel Analysis Scree Plots

Figure 3. Factor extraction

Note: The factor loadings for CIP, RP, and EP are 0.627, 0.789, and 0.600, respectively. *Source:* Authors᾽ work

Cluster Analysis

We apply k-means clustering based on the latent factor (LF) derived from the preceding

factor analysis and the REN values (see Table 3).

Pan-European Water Use Efficiency and Sustainability Evaluation Based on Stochastic Meta-frontier Analysis

Source: Authors᾽ work

As shown in Figure 4, the countries are divided into three groups according to technological characteristics. Groups 1 and 3 have nine constituent countries, while Group 2 contains eleven.

Figure 4. Segmentation (classification of countries)

Note: The impact or weight of each variable on the clustering outcome can be assessed by examining their within-cluster sum of squares. In particular, the standardised within-cluster sum of squares for the factor scores is 0.380 (Cluster 1), 0.176 (Cluster 2), and 0.444 (Cluster 3). For the REN values, the corresponding numbers are 0.715 (Cluster 1), 0.221 (Cluster 2), and 0.064 (Cluster 3).

Figure 5 and the numbers reported in Table 4 reveal that the countries in Cluster 1 are predominantly located in Northern and Eastern Europe. These countries tend to be smaller, less urbanised, less industrialised, and in the process of modernising. Cluster 2 mainly contains medium-sized economies

in Central and Southern Europe. Their living standards and extent of urbanisation and industrialisation are generally in the middle range. The countries included in Cluster 3 are primarily situated in Western Europe. On average, they are larger, more advanced, urbanised, and industrialised.

Figure 5. Map *Source:* Authors᾽ work

A summary of our panel dataset by cluster is presented in Table 4.

for the production function variables and the performance determinants do not pose concerns regarding multicollinearity.

At this stage, it should be noted that we have checked that the relevant data

Table 4

Summary of panel dataset by cluster

Stochastic Meta-frontier Analysis

coefficients for the pooled data and the linear optimisation results for the meta-frontier.

Table 5a reports the computed coefficients for each group, while Table 5b shows the

Table 5a *Parameter results for group frontiers*

Signif. codes: 0 '***' 0.001 '**' 0.01 '*' 0.05 '.' 0.1 ' '1

Note: A low gamma value suggests that deviations from the frontier are caused by random error. Specifically, when gamma is close to zero, deviations mainly stem from noise. Conversely, if gamma is close to one, deviations are primarily due to technical inefficiency. When gamma equals one, all deviations from the frontier result from inefficiency (Battese & Coelli, 1995; Coelli et al., 2005; Tran et al., 2008).

Pan-European Water Use Efficiency and Sustainability Evaluation Based on Stochastic Meta-frontier Analysis

Signif. codes: 0 '***' 0.001 '**' 0.01 '*' 0.05 '.' 0.1 ' ' 1

Note: The log-likelihood ratio (LR) test compares the 'pooled' model, where all regions are combined, to an 'unpooled' model, where each group has its frontier. Based on our calculated statistics, there is strong evidence to suggest that the frontiers of the three regional groups are not the same.

Across the three groups, capital exhibits the most consistent and statistically significant association in terms of the first-order partial elasticities of water productivity. This association is strongest for Group 3, where a percentage increase in capital corresponds to a rise in water productivity of approximately 50%. The estimated elasticity for water quality (34.97) is positive and statistically significant in the first group only (and in the pooled sample).

The results also show the elasticities of water productivity in a nonlinear way. For instance, the percentage change in water productivity with respect to capital varies with the level of capital itself. In the case of Group 2, the relevant second-order elasticity is -2.95, i.e., as the scale of capital increases, its enhancing effect on water productivity lessens. The second-order elasticities of total production follow the same pattern, with a negative value for Group 2 but positive values elsewhere.

Meanwhile, the influence of capital on water productivity diminishes as the level of total production climbs, and vice versa, for Groups 1 and 3. Concerning other statistically significant interaction results, for Group 1, the positive association between water productivity and water quality weakens as the level of capital grows (and vice versa). Conversely, the combined effect of water quality and output on water productivity shows the opposite trend.

Moreover, the estimated time trend can generally be interpreted as the average annual rate of technological change (Alem, 2021)*.* In this study, the corresponding

parameter for Group 2 is significant and negative, suggesting technological degradation manifested as a decline in water productivity over time. Significant parameter values for interaction terms involving time imply that technological changes affecting water productivity vary depending on capital, labour, production, or water quality levels.

Regarding the estimation results for the inefficiency equation, Table 5a illustrates that all potential determinants, except resource endowment, influence water use efficiency to some extent. However, the type of water usage consistently shows a statistically significant impact across all groups. Resource endowment also emerges as a statistically significant influence when considering the pooled data in Table 5b. Specifically, the impact of LST on water use efficiency remains inconclusive, with a positive effect observed in Cluster 2 and a negative effect for the common or 'pooled' frontier. The influence of URB is also unclear, showing a highly significant positive effect in Cluster 2 and a highly negative effect in Cluster 3. STR generally positively affects water use efficiency, while END shows a positive effect only in the common frontier. Conversely, USE consistently has a negative effect. EPR predominantly exhibits a positive effect. Here, it should be clarified that a statistically significant positive relationship implies that the determinant in question has a negative impact (and vice versa), given the undesirable nature of inefficiency.

The descriptive statistics of the TGRs calculated for the different groups are reported in Table 6.

Cluster 3 leads in terms of TGR, with an average value of 0.46. Hence, the frontier of Cluster 3 is closer to the metafrontier compared to the frontiers of the other two clusters. In comparison, Cluster 1 has an average TGR of 0.30. On average, countries in Cluster 1 require over 50% more water than those in Cluster 3 to attain the same production outcome with equivalent labour and capital inputs. Across individual observations, TGR values range from a minimum of 0.05 in Cluster 1 to a maximum of 1.00 in Cluster 3.

Figure 6 displays the frequency distributions for the TGRs.

Kruskal-Wallis chi-squared $= 25.332$, df $= 2$, *p*-value $= 3.157e-06$

Note: We use the Kuskall-Wallis non-parametric test (Kruskal & Wallis, 1952) to assess whether the TGRs differ among groups. Based on the corresponding result, we strongly reject the null hypothesis that TGRs in different groups come from the same population.

Source: Authors᾽ work

Figure 6. Frequency distributions of TGRs *Source:* Authors᾽ work

The three clusters exhibit comparable patterns of variation with respect to their TGRs. Figure 7 depicts the evolution of TGRs for the different groups.

Figure 7. Change in average TGRs over time by cluster

Source: Authors᾽ work

The average TGR of all three clusters trended upward throughout the entire study period, although Cluster 1 almost plateaued midway (Figure 7). Cluster 3 remained steadily ahead of the other two clusters and continuously extended its lead. This divergence, in the form of a widening technology gap, reversed towards the end of the timeframe, with Cluster 1 experiencing sharper growth, whereas Clusters 2 and 3 appeared to flatten out. All clusters peaked in 2020, the final period considered. Cluster 1 reached a TGR of

Descriptive statistics for efficiency scores

0.45 (compared to a starting value of 0.16 in 2011), while Clusters 2 and 3 recorded values of 0.54 (2011: 0.23) and 0.65 (2011: 0.24), respectively.

Table 7 provides an overview of the efficiency scores at an aggregated level.

Table 7 illustrates that the countries in Clusters 1, 2, and 3 attained group-specific mean efficiencies of 0.56, 0.66, and 0.67, respectively, compared with the overall European mean efficiency of 0.52, based on the assumption of a common ('pooled') technology, and versus a lower mean metafrontier efficiency across all clusters of 0.25. The greatest variability (with a standard deviation of 0.37) is observed in Cluster 2.

Taking the meta-frontier technology as a reference, Cluster 1 had an average efficiency score of 0.18, while the average scores for Clusters 2 and 3 were 0.23 and 0.33, respectively. BGR recorded the worst average group-specific performance in Cluster 1, GRC in Cluster 2 and ESP in Cluster 3. In terms of the group frontiers, the best performers on average were LVA (Cluster 1), AUT (Cluster 2) and LUX (Cluster 3). EST posted the lowest average score for the' pooled' frontier and LUX the

Source: Authors᾽ work

Table 7

highest. In relation to the average metafrontier scores, the least and most efficient countries were, respectively, EST and LVA (Cluster 1), GRC and MLT (Cluster 2), and ESP and LUX (Cluster 3).

Figure 8 presents the average efficiency scores of the different groups over time.

Figure 8. Change in average efficiency scores *Source:* Authors᾽ work

Cluster 1's group-specific average efficiency score stayed below those of Clusters 2 and 3 over the entire timeframe. Cluster 1 peaked in 2012 with an average score of 0.59, compared to scores of 0.53 in the first and last years studied. Clusters 2 and 3 had similar scores most of the time, but Cluster 3 reached a maximum score of 0.70 in 2020 (compared to 0.66 in 2011), while Cluster 2 had a score of 0.66 (the same as in 2011). Concerning the meta-frontier, each

cluster experienced a continuous upward trend in terms of the average efficiency score, except Cluster 1, which dropped from its highest value of 0.25 in 2019 to 0.24 in the 2020 cut-off period. Cluster 3 had the highest average efficiency every year, while Cluster 1 had the lowest. In addition, Cluster 3's incline was considerably steeper over the entire period than its two counterparts, resulting in a continually diverging score band.

FINDINGS AND DISCUSSION

Although water utilisation is deemed sustainable in the long term in most of Europe, certain regions are at risk of facing water scarcity, necessitating efficiency gains to prevent seasonal water shortages (European Commission, 2020). Moreover, regions with low rainfall, high population density, or intensive agricultural and industrial activity may face sustainability issues in the future, especially considering that water shortages could be exacerbated by climate change impacts on water availability (European Commission, 2020). In addition, recycling and reuse can enhance water system sustainability in Europe (Bronner et al., 2022; European Commission, 2015). While water abstraction exerts the most significant pressure on the quantity of freshwater resources, a large part of the water withdrawn for domestic, agricultural, or industrial use is returned to the environment and its water bodies, albeit often as wastewater with impaired quality (European Commission, 2020). Thus, besides water use efficiency and

corresponding changes in consumption practices, a key water management issue in Europe concerns drinking water quality (European Commission, 2021).

By highlighting the existence of heterogeneity among European countries, our results show that the sampled nations operate under different conditions. Figure 9 illustrates the distinct attributes of each group concerning the size of the economy,

the standard of living, and the extent of urbanisation and industrialisation. It should be noted that, in the context of sustainable development, hallmarks of humanity's longevity and high civilisation, such as economic prowess, improvements in living standards through built infrastructure, human settlement in cities, and industrialisation, are closely related to the issue of water use efficiency (United Nations, 2021a).

Figure 9. Cluster characteristics

Note: Cluster 1: Smaller, less advanced, less urbanised, less industrialised economies on average. Cluster 2: Middle range for the size of the economy, living standard, urbanisation, and industrialisation. Cluster 3: Larger, more advanced, more urbanised, more industrialised economies on average.

Source: Authors᾽ work

Against the background of the underlying cluster analysis, our results for the TGRs and efficiency scores collectively demonstrate a general positive association between technological progress and water use efficiency. Furthermore, the results for the production function reveal that capital exhibits the most consistent relationship with water productivity. The positive influence of capital tends to diminish with increasing scale and total production. Generally, there is a significant positive

linkage between water productivity and water quality. Group 2 appears to have experienced technological degradation along with a decline in water productivity over time. Additionally, we find that all potential contextual determinants influence water use efficiency to some extent. However, only the actual type of water usage has a consistent, statistically significant impact across all groups (Table 8).

Table 8 *Influence of contextual factors on water use efficiency*

Table 8 *(Continue)*

Source: Authors᾽ work

CONCLUSION

This study presents a first-of-its-kind pan-European assessment of water use efficiency and sustainability, employing cluster analysis and a meta-frontier approach. Moreover, we contribute to existing research by integrating water quality into the evaluation framework and examining the type of resource usage as an efficiency determinant. By aligning with the objectives of this special issue, our research aims to inform responsible, impactful, science-based, and bordertranscending resource governance and management. By doing so, we strive to secure the legacy of our shared, thriving civilisation and lay the groundwork for enduring socio-economic progress and a prosperous future.

The results confirm a positive relationship between technological progress and water use efficiency. Our findings also demonstrate a general positive association between water productivity and quality. Our analysis delineates the intricate interplay of essential tenets of high civilisation, including socio-economic factors such as economic scale, living standards, urbanisation, and industrialisation, in shaping water use efficiency. All examined determinants influence efficiency to varying degrees. While some aspects remain inconclusive, we have gained greater clarity on several issues. Specifically, bigger agricultural sectors are less efficient, suggesting that industrialisation can improve performance. Furthermore, an overabundance of renewable freshwater resources can lead to inefficiency, indicating a 'resource curse'. In addition, a larger public water sector increases efficiency, while expanding land for nature conservation decreases it.

Our investigation reveals substantial technological diversity among European countries and varying cause-effect relationships concerning water utilisation efficiency. It underscores the need for decentralised solutions to address pertinent sustainability challenges based on the formulation of water policies and management approaches tailored to specific local circumstances.

Implications and Recommendation

Investigating water use efficiency and its determinants and providing evidence on corresponding technology gaps form a useful scientific basis for tackling resource sustainability challenges. In particular, our results illustrate that European countries operate under different conditions and exhibit considerable technological and efficiency heterogeneity. Considering these varying circumstances, adopting decentralised solutions and tailoring best resource stewardship practices for individual countries or groups of countries is advisable. We are confident that the insights gained can inform water policy formulation, particularly within the UN's SDG 6 framework on 'clean water and sanitation' (United Nations, 2024), thereby enhancing human well-being and advancing the progress of human civilisation.

In the present European context, smaller economies, often at nascent development stages with limited urbanisation and industrialisation, struggle to attain high water use efficiency, whereas larger economies typically fare better. Moreover, our results pertaining to living standards resonate with the idea that public commitment to human well-being, based on sanitation infrastructure investment, acts as a catalyst for the progress of societies as they transition from a lower to a higher state of development (United Nations, 2024). Meanwhile, urbanisation emerges as a double-edged sword with mixed implications for human civilisation, encapsulating a complex rapport between humanity and natural resources. On the other hand, our analysis shows that industrialisation is associated with more efficient water use, speaking to the improvement of resource management systems in the course of modernisation (United Nations, 2021a).

Limitation and Outlook

Continuing research may focus more dedicatedly on comparing Europe and China. Many relevant findings for China exist, while the present paper could signal the beginning of a similar stream of work on Europe. Additionally, future studies may explore considerations of the Environmental Kuznets Curve (EKC). The EKC concept, which proposes that environmental damage initially increases and then decreases with per capita income (Hamaide, 2022), could be applied to Europe, building on previous results concerning China (Ding et al., 2019;

Wang et al., 2018; Zheng et al., 2018). Moreover, although freshwater endowment may serve as a proxy for location-specific climatic and geographic circumstances (European Commission, 2020), it would be beneficial to explicitly consider the ramifications of such conditions, given that efficient water utilisation can support the endurance of human high civilisation by mitigating climate change threats (United Nations, 2021).

Meanwhile, mirroring humanity's complex relationship with natural resources, urbanisation presents a dual narrative, both hindering and enhancing water use efficiency, thereby posing challenges as well as opportunities in preserving human high civilisation. The multifaceted nature of urbanisation underlines the need for further research to unravel the delicate balance between urban growth and sustainable water management in the interest of humanity. In addition, while our findings illustrate the imperative of industrialisation for improving water use efficiency, affirming the transformative potential of evolving economic structures in sustainable development and safeguarding human civilisation, future research could focus on how innovative resource use practices can propel societies forward (Callejas Moncaleano et al., 2021). Moreover, while guiding economic growth towards sustainability is important for protecting our natural habitat and societal wellbeing, future studies could explore the potential relationship between efficient water utilisation and social equity, the latter

being a key factor in maintaining public harmony and preserving cultural values (United Nations, 2021b).

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